

## Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND MAINLAND AFFAIRS BUREAU

**Controlling officer:** the Permanent Secretary for Constitutional and Mainland Affairs will account for expenditure under this Head.

**Estimate 2025–26** ..... **\$882.1m**

**Establishment ceiling 2025–26** (notional annual mid-point salary value) representing an estimated 194 non-directorate posts as at 31 March 2025 reducing by one post to 193 posts as at 31 March 2026..... **\$197.3m**

In addition, there will be an estimated 23 directorate posts as at 31 March 2025 and as at 31 March 2026.

### Controlling Officer's Report

#### Programmes

<b>Programme (1) Director of Bureau's Office</b>	This programme contributes to Policy Area 27: Intra-Governmental Services (Secretary for Constitutional and Mainland Affairs).
<b>Programme (2) Constitutional and Mainland Affairs</b>	This programme contributes to Policy Area 28: Constitutional and Mainland Affairs (Secretary for Constitutional and Mainland Affairs).
<b>Programme (3) Mainland and Taiwan Offices</b>	This programme contributes to Policy Area 6: Commerce and Industry (Secretary for Commerce and Economic Development), Policy Area 10: Immigration Control (Secretary for Security) and Policy Area 28: Constitutional and Mainland Affairs (Secretary for Constitutional and Mainland Affairs).
<b>Programme (4) Rights of the Individual Programme (5) Subvention: Equal Opportunities Commission and Office of the Privacy Commissioner for Personal Data</b>	These programmes contribute to Policy Area 28: Constitutional and Mainland Affairs (Secretary for Constitutional and Mainland Affairs).

#### Detail

##### Programme (1): Director of Bureau's Office

	2023–24 (Actual)	2024–25 (Original)	2024–25 (Revised)	2025–26 (Estimate)
Financial provision (\$m)	13.4	15.2	13.7 (–9.9%)	<b>16.5</b> (+20.4%)
				(or +8.6% on 2024–25 Original)

#### Aim

**2** The aim is to ensure the smooth operation of the Office of the Secretary for Constitutional and Mainland Affairs.

#### Brief Description

**3** The Office of the Secretary for Constitutional and Mainland Affairs is responsible for providing support to the Secretary for Constitutional and Mainland Affairs in undertaking political work. This includes the support provided by the Under Secretary and the Political Assistant. The Office is also responsible for providing administrative support to the Secretary for Constitutional and Mainland Affairs in carrying out his duties. The work includes the planning, co-ordination and implementation of all arrangements for the Secretary's public, media and community functions.

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### Programme (2): Constitutional and Mainland Affairs

	2023–24 (Actual)	2024–25 (Original)	2024–25 (Revised)	2025–26 (Estimate)
Financial provision (\$m)	212.5	249.8	201.5 (–19.3%)	234.2 (+16.2%)
				(or –6.2% on 2024–25 Original)

#### *Aim*

4 The aims are to advise on and oversee the implementation of the Basic Law; to foster co-operation with the Mainland, Macao Special Administrative Region (MSAR) and Taiwan; and to handle Hong Kong's constitutional affairs in accordance with the Basic Law.

#### *Brief Description*

- 5 The Constitutional and Mainland Affairs Bureau's main responsibilities under this programme are as follows:
- advise bureaux and departments on matters relating to the implementation of the Basic Law, and promote public awareness and understanding of the Constitution and the Basic Law;
  - promote and co-ordinate co-operation and liaison with the Mainland, MSAR and Taiwan, and advise bureaux and departments on related matters as necessary;
  - implement the improved electoral system and continue to enhance the electoral arrangements; and
  - promote and co-ordinate the work of bureaux in taking forward the development of the Guangdong-Hong Kong-Macao Greater Bay Area (Greater Bay Area).

#### *Matters Requiring Special Attention in 2025–26*

- 6 During 2025–26, the Bureau will:
- continue to strengthen the promotion and co-ordination work in taking forward the development of the Greater Bay Area through the Guangdong-Hong Kong-Macao Greater Bay Area Development Office;
  - support the Steering Group on Integration into National Development chaired by the Chief Executive to actively dovetail with the national strategies including the National 14th Five-Year Plan and the Greater Bay Area development, and strengthen regional co-operation with the Mainland; and
  - work closely with the Electoral Affairs Commission to ensure that elections are conducted in a fair, just, honest, safe and orderly manner; continue to enhance the electoral arrangements; and further enhance efficiency and make the arrangements user-friendly.

### Programme (3): Mainland and Taiwan Offices<sup>φ</sup>

	2023–24 (Actual)	2024–25 (Original)	2024–25 (Revised)	2025–26 (Estimate)
Financial provision (\$m)	342.2	357.1	346.3 (–3.0%)	370.9 (+7.1%)
				(or +3.9% on 2024–25 Original)

<sup>φ</sup> The Hong Kong Economic, Trade and Cultural Office in Taiwan has temporarily suspended its operation until further notice.

#### *Aim*

7 The aims are to enhance liaison, communication, trade and commercial relations as well as investment promotion in the Mainland, and to provide support and practicable assistance to Hong Kong residents in distress in the Mainland.

#### *Brief Description*

8 The major responsibilities of the Beijing Office (BJO), the Hong Kong Economic and Trade Offices (ETOs) in Guangdong, Shanghai, Chengdu and Wuhan (the Mainland Offices) are to:

- enhance liaison and communication with the Central People's Government (CPG), the provincial and municipal governments and other local authorities in the Mainland;

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- promote Hong Kong’s trade and commercial advantages, and support the work of the Office for Attracting Strategic Enterprises and the Hong Kong Talent Engage to encourage and attract talents and investments into Hong Kong;
  - assist in the work on integrating into the overall national development and facilitate co-operation with different Mainland provinces, municipalities and autonomous regions;
  - promote the uniqueness and advantages of Hong Kong and share good stories of Hong Kong;
  - foster youth and cultural exchange between Hong Kong and the Mainland;
  - provide information and other appropriate support to Hong Kong residents and enterprises in the Mainland;
  - provide practicable assistance to Hong Kong residents in distress in the Mainland;
  - facilitate the application for or renewal of Hong Kong Special Administrative Region (HKSAR) passport and other travel documents from Hong Kong residents in the Mainland; and maintain close liaison with relevant CPG departments and foreign diplomatic corps in Beijing on immigration matters (BJO only); and
  - facilitate the application for and collection of HKSAR travel documents (including HKSAR passport, document of identity for visa purposes and re-entry permit) in the Mainland.
- 9 The key performance measures are:

### *Indicators*

#### *Enhancing Trade Opportunities*

	2023 (Actual)	2024 (Actual)	2025 (Estimate)
meetings on trade-related matters attended.....	775	826	<b>850</b>
visits to Mainland authorities and trade organisations <sup>◇</sup> .....	1 103	1 111	<b>1 144</b>
seminars, exhibitions and workshops			
organised .....	160	162	<b>167</b>
participated.....	528	541	<b>558</b>
public speeches given.....	212	215	<b>222</b>
media interviews/briefings given.....	140	140	<b>145</b>
no. of special trade-related messages issued.....	567	570	<b>587</b>

◇ Revised description of the previous indicator “visits to Mainland/Taiwan authorities and trade organisations” as from 2023.

#### *Promotion of Strengths of Hong Kong*

	2023 (Actual)	2024 (Actual)	2025 (Estimate)
call on senior officials/personnel/organisations.....	3 135	3 233	<b>3 300</b>
public relations/cultural functions/events			
organised .....	618	622	<b>641</b>
participated.....	884	893	<b>920</b>
newsletters/pamphlets/press releases issued.....	4 003	4 079	<b>4 202</b>
no. of visitors received.....	4 965	5 166	<b>5 321</b>
public speeches given.....	267	274	<b>280</b>
media interviews/briefings given.....	325	332	<b>340</b>
enquiries handled (excluding those related to immigration matters).....	12 369	10 640 <sup>□</sup>	<b>10 960<sup>□</sup></b>

□ In 2023, the actual number of enquiries handled by the Mainland Offices was relatively high as there was a considerable number of enquiries from both Hong Kong residents and Mainland residents on matters related to travel in and out of Hong Kong after the pandemic. The situation gradually resumed normal in 2024.

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*Investment Promotion*

	2023 (Actual)	2024 (Actual)	2025 (Estimate)
new projects generated#.....	245	391	336
projects completed§ .....	124	223	187

# New projects with the potential of becoming completed projects in the coming 18 months. It reflects Invest Hong Kong's investment promotion efforts in a particular year, discounting projects carried forward from previous years.

§ Investment projects each resulting in a Mainland company setting up or undergoing a significant expansion in Hong Kong with the assistance of Invest Hong Kong.

*Immigration-related Matters*

**Targets**

	Target	2023 (Actual)	2024 (Actual)	2025 (Plan)
average processing time per case upon receipt of all supporting documents (BJO/Shanghai ETO)				
unreferred visas/entry permits within three working days (% of cases).....	95	98	98	98
referred visas/entry permits within six weeks (% of cases).....	85	90	90	90
average processing time per HKSAR passport application upon receipt of all supporting documents				
within six weeks (% of cases)δ .....	100	100	100	100
average processing time per document of identity for visa purposes or re-entry permit replacement application upon receipt of all supporting documents				
within six weeks (% of cases)δ .....	100	100	100	100
normal response time per case assistance to Hong Kong residents in distress in the Mainland within the same day upon request (% of cases) .....	95	96	96	96

δ The time for forwarding the application and dispatching the HKSAR passport, document of identity for visa purposes and re-entry permit is excluded.

**Indicators**

	2023 (Actual)	2024 (Actual)	2025 (Estimate)
unreferred visas/entry permit cases (BJO/Shanghai ETO)Ω			
received .....	2 757	3 021	3 112
processed .....	2 535	3 036	3 128
referred visas/entry permit cases (BJO/Shanghai ETO)Ω			
received .....	3 387	3 122	3 216
processed .....	3 131	3 269	3 368
HKSAR passportα			
no. of applications received .....	8 218	3 141‡	3 235‡
no. of passports issued .....	29 371	12 040‡	12 402‡
Document of identity for visa purposes and re-entry permit replacement			
no. of applications received .....	5 273	969‡	1 000‡
no. of travel documents issued.....	2 557	471‡	485‡

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	2023 (Actual)	2024 (Actual)	2025 (Estimate)
provision of practicable assistance to Hong Kong residents in distress in the Mainland by the Immigration Divisions (no. of cases).....	428	360	370
no. of enquiries handled by the Immigration Divisions.....	217 379	120 301‡	123 910‡
Ω “Visa” is issued to foreign nationals for entry to the HKSAR, whereas “entry permit” is issued to Chinese residents of the Mainland, MSAR, and Taiwan for entry to the HKSAR. The Immigration Divisions of BJO and Shanghai ETO are authorised to process and approve or refuse only certain categories of visa and entry permit applications without referring to the Immigration Department in Hong Kong.			
α Online applicants for HKSAR passport may collect their passports in Mainland Offices since late 2021. Hence, the number of applications received may be fewer than the number of passports issued.			
‡ There was a significant increase in the numbers of applications for HKSAR passport and travel documents and enquiries in 2023 after the pandemic. The numbers of applications and enquiries significantly decreased to the normal level in 2024 and it is expected to maintain at similar level in 2025.			

### *Matters Requiring Special Attention in 2025–26*

10 During 2025–26, the relevant Mainland Offices will:

- promote the strengths of Hong Kong in the Mainland, especially the distinctive advantages of enjoying strong support of the Motherland and being closely connected to the world;
- strengthen economic and trade liaison with and enhance the investment promotion function in the Mainland;
- continue to strengthen co-operation with the relevant organisations and institutions, and promote opportunities brought about by the Greater Bay Area development and provide appropriate assistance to Hong Kong people and enterprises pursuing development in the Mainland cities of the Greater Bay Area through the Guangdong-Hong Kong-Macao Greater Bay Area Development Promotion Centre in Guangzhou;
- strengthen communication with the Hong Kong businessmen operating in the Mainland; provide better support to the Hong Kong businessmen by obtaining and disseminating information on policy and legislation relating to commerce and trade and the latest economic developments; and
- collate practical and useful information and disseminate to Hong Kong people living in the Mainland.

### **Programme (4): Rights of the Individual**

	2023–24 (Actual)	2024–25 (Original)	2024–25 (Revised)	2025–26 (Estimate)
Financial provision (\$m)	30.3	32.1	27.5 (–14.3%)	30.6 (+11.3%)
				(or –4.7% on 2024–25 Original)

### *Aim*

11 The aim is to co-ordinate and oversee the implementation of government policies on the rights of the individual.

### *Brief Description*

12 The Bureau focuses attention on the rights of the individual in respect of protection for personal data privacy and human rights, and promotion of equal opportunities on the ground of gender, family status, race and sexual orientation. It promotes public education and encourages community participation to enhance public awareness and respect for the rights of the individual. The Bureau also oversees compliance with the reporting requirements under four human rights conventions which apply to the HKSAR.

### *Matters Requiring Special Attention in 2025–26*

13 During 2025–26, the Bureau will continue to:

- work with the Equal Opportunities Commission (EOC) to study ways to enhance protection from discrimination and harassment; and
- promote equal opportunities for people of different sexual orientations/gender identities.

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**Programme (5): Subvention: Equal Opportunities Commission and Office of the Privacy Commissioner for Personal Data**

	2023–24 (Actual)	2024–25 (Original)	2024–25 (Revised)	<b>2025–26 (Estimate)</b>
Financial provision (\$m)				
Equal Opportunities Commission	138.3	131.4	140.0 (+6.5%)	<b>131.4</b> (–6.1%)  (or same as 2024–25 Original)
Office of the Privacy Commissioner for Personal Data	97.1	97.4	105.8 (+8.6%)	<b>98.5</b> (–6.9%)  (or +1.1% on 2024–25 Original)
Total	235.4	228.8	245.8 (+7.4%)	<b>229.9</b> (–6.5%)  (or +0.5% on 2024–25 Original)

*Equal Opportunities Commission*

**Aim**

**14** The aim is to oversee the implementation of the Sex Discrimination Ordinance (Cap. 480) (SDO), the Disability Discrimination Ordinance (Cap. 487) (DDO), the Family Status Discrimination Ordinance (Cap. 527) (FSDO) and the Race Discrimination Ordinance (Cap. 602) (RDO) which prohibit discrimination on the grounds of sex, marital status, pregnancy, breastfeeding, disability, family status and race.

**Brief Description**

**15** The EOC is an independent statutory body established in 1996. The main functions of the EOC are to eliminate discrimination and promote equal opportunities as provided by the SDO, DDO, FSDO and RDO, through the following work:

- receive complaints, conduct investigations, encourage conciliation between the parties in dispute and take actions in accordance with the powers provided for in the concerned ordinances;
- develop and issue codes of practice for the concerned ordinances;
- keep under review the operation of the concerned ordinances and when necessary, draw up proposals for amendment;
- conduct research on issues relevant to discrimination and equal opportunities as provided by the concerned ordinances; and
- implement public education and publicity activities to promote equal opportunities and anti-discrimination.

**16** The performance targets and indicators of the EOC are as follows:

**Targets**

	Target	2023 (Actual)	2024 (Actual)	<b>2025 (Plan)</b>
interviewing a walk-in enquirer within 30 minutes (% of cases).....	95	100	100	<b>100</b>
replying to written enquiries on complex issues within 14 working days (% of cases).....	95	100	100	<b>100</b>

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	Target	2023 (Actual)	2024 (Actual)	2025 (Plan)
concluding a complaint case within six months (% of cases).....	75	90	90	<b>80</b>
responding to requests for guided group visits within five working days (% of cases).....	95	100	100	<b>100</b>
major public education/promotional activities organised (no. of events) <sup>γ</sup> .....	60	63	61	<b>62</b>
participants satisfied with the training services provided by the EOC (% of participants) .....	80.0	99.0	99.8	<b>99.0</b>

γ Revised description of the previous indicator “major promotional events convened (no. of events)” as from 2025.

**Indicators**

	2023 (Actual)	2024 (Actual)	2025 (Estimate)
enquiries .....	10 198	9 975	<b>10 950</b>
visits to website .....	3 022 674	4 444 000	<b>4 666 200</b>
complaint investigation			
complaints received.....	1 050	1 075	<b>1 150</b>
complaints handled .....	1 294	1 385	<b>1 450</b>
active cases at year end .....	310	266	<b>340</b>
complaints where legal assistance was granted .....	7	9	—¶
complaints taken to court .....	3	1	—¶
self-initiated investigation			
cases processed .....	37	28	<b>35</b>
cases resolved.....	35	25	<b>28</b>
cases taken to court .....	0	0	—¶
conciliation and settlement			
complaints conciliated.....	148	162	<b>180</b>
complaints successfully conciliated after proceeding to conciliation stage (%).....	82	89	<b>88</b>
average time taken to reach a successful conciliation (days) .....	93	70	<b>70</b>
favourable court ruling/settlement for cases with legal assistance granted from the EOC (%) .....	100	100	—¶
promotional/training activities			
visits/seminars/training activities (audience) <sup>λ</sup> .....	820 (75 000)	749 (56 000)	<b>760 (57 000)</b>
average cost of conducting training activities (HK\$ per session).....	6,933	6,462	<b>6,800</b>
funding programme (no. of applications approved).....	12	2	<b>6</b>
copies of codes of practice issued/downloaded <sup>μ</sup> .....	6 700	25 000 <sup>μ</sup>	<b>26 000</b>
online resource centre hit rates.....	85 796 782	64 612 000	<b>68 000 000</b>
service users' feedback <sup>Δ</sup>			
parties involved in the complaints who favourably rated the EOC's complaint handling (%) <sup>‡β</sup> .....	66	—	—
enquirers who favourably rated the EOC's enquiry handling (%) <sup>#β</sup> .....	70	—	—

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	2023 (Actual)	2024 (Actual)	2025 (Estimate)
participants satisfied with activities held under the funding programme (%) .....	99	99	<b>99</b>
participants in the EOC's training activities accepting equal opportunities issues in workplace (%)⊖ .....	97	97	<b>97</b>
¶ Difficult to estimate.			
λ Revised description of the previous indicator “visits/seminars/drama performances/training activities (audience)” as from 2025.			
μ Revised description of the previous indicator “copies of codes of practice issued” as from 2024, to include the codes of practice downloaded electronically in addition to the number of hardcopies circulated to better reflect the usage.			
Δ Revised description of the previous indicator “customer satisfaction” as from 2024.			
‡ Revised description of the previous indicator “parties involved in the complaints satisfied with the service provided to them by the EOC” as from 2023.			
β The EOC adopts a longitudinal research analysis on efficiency and effectiveness of its complaint handling and enquiry handling. This approach helps keep track of the trend of service users' feedback on relevant services of the EOC over a protracted period of time. The survey frequency will be changed from once every two years to once every three years. The next one will be conducted in 2026.			
# New indicator as from 2023.			
⊖ The indicator was previously subsumed under “promotional/training activities” and will be subsumed under “service users' feedback” as from 2024.			

### *Matters Requiring Special Attention in 2025–26*

17 During 2025–26, the EOC will:

- work with the Government to ensure that equal opportunities will be taken into account in the policy-making process and liaise with the Government and relevant stakeholder bodies regarding the recommendations made following various reviews;
- advocate education and employment opportunities and access to services for disadvantaged racial communities and persons with disabilities (PWDs), promote inclusion of PWDs in society and assist in removing the barriers faced by PWDs in various aspects of life;
- promote the mainstreaming and adoption of the “universal design” concept in the community;
- foster a friendly environment free from discrimination and harassment, and collaborate with different sectors in the prevention of sexual harassment;
- join hands with the private and education sectors to promote racial inclusion and equality through the Racial Diversity and Inclusion Charter for Employers and the Racially Friendly Campus Recognition Scheme;
- cultivate the values of inclusion and diversity among the young generation through various initiatives, including better use of social media platforms; and
- exchange and explore collaboration with organisations in Greater Bay Area on promoting equal opportunities.

### *Office of the Privacy Commissioner for Personal Data*

#### ***Aim***

18 The aim is to oversee the implementation of and compliance with the provisions of the Personal Data (Privacy) Ordinance (Cap. 486) (PDPO) which protects the privacy of individuals in relation to personal data.

#### ***Brief Description***

19 The Privacy Commissioner for Personal Data is an independent statutory authority established in 1996 and has the key functions and powers to:

- monitor and supervise compliance with the provisions of the PDPO;
- approve and issue codes of practice, guidance notes and information leaflets to give practical guidance for compliance with the provisions of the PDPO;
- promote awareness and understanding of the provisions of the PDPO and inter-regional regulatory frameworks;
- upon receipt of data breach notifications, investigate suspected breaches of the requirements of the PDPO;
- carry out inspections of personal data systems, including those of government departments and statutory bodies;



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- upon receipt of complaints from data subjects or on the Commissioner’s own initiative, investigate suspected breaches of the requirements of the PDPO; and
- carry out criminal investigations of doxxing-related offences and institute prosecutions for summary offences upon collection of sufficient evidence.

20 The performance targets and indicators of the Office of the Privacy Commissioner for Personal Data (PCPD) are as follows:

**Targets**

	Target	2023 (Actual)	2024 (Actual)	2025 (Plan)
handling public complaints				
acknowledgement of a complaint				
within two working days of receipt (% of cases) .....	98	100	100	99
closing a complaint case within 180 days of receipt (% of cases).....	92	97	98	95
handling public enquiries				
call back within two working days upon receipt of a telephone enquiry (% of cases) .....	99	100	100	99
acknowledgement of a written enquiry within two working days of receipt (% of cases) .....	99	100	100	99
substantive reply to a written enquiry within 28 working days of receipt (% of cases) .....	95	100	100	99

**Indicators**

	2023 (Actual)	2024 (Actual)	2025 (Estimate)
public enquiries $\phi$			
public enquiries received .....	15 914	18 125	18 500
complaints $\Omega$			
complaints received.....	3 582	3 431	3 450
complaints brought forward.....	835	1 145	1 200
complaint cases for handling.....	4 417	4 576	4 600
complaints completed .....	3 390	3 548	3 600
complaint cases resolved after remedial/follow-up actions $\wedge$ .....	732	619	620
average time taken for handling cases			
average time taken to settle a complaint case with bilateral handling (days) $\diamond$ .....	23	33	30
average time taken to settle a complaint case with tripartite handling (days) $\omega$ .....	94	85	80
enforcement actions			
warning notices issued .....	100	131	140
enforcement notices issued .....	15	22	25
referral to prosecution $\eth$ .....	51	64	65
compliance			
matching procedure consent applications .....	31	38	40
inspections of personal data systems .....	2	2	2
compliance checks .....	393	400	410
investigations			
investigations initiated .....	125	128	130
investigations completed.....	136	103	110
criminal investigations against acts related to doxxing $\S$			
investigations initiated .....	140	118	120
investigations completed.....	124	142	145

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	2023 (Actual)	2024 (Actual)	2025 (Estimate)
recommendations given			
cases with recommendations given on the compliance with the PDPO .....	976	830	<b>850</b>
codes of practice/guidance notes			
codes of practice/guidance notes issued.....	12	11	<b>11</b>
legal, policy and research			
no. of cases involving legal proceedingsφ .....	21	51	<b>30</b>
promotional and educational activities			
major promotional activities (participants).....	23 (1 772 550)	25 (2 023 803)	<b>25 (2 100 000)</b>
industry specific privacy campaigns (participants).....	5 (2 777)	5 (4 371)	<b>5 (5 000)</b>
talks, seminars and workshops (participants) .....	416 (36 608)	441 (53 977)	<b>445 (55 000)</b>
visits to website .....	2 422 964	3 544 677	<b>3 600 000</b>

φ Public enquiries include hotline, walk-in and written enquiries.

Ω Including PCPD’s self-initiated online patrol cases against doxxing acts.

^ Revised description of the previous indicator “complaint cases resolved after remedial/follow-up actions taken by a complainee” as from 2023 to include the complaint cases that were resolved after remedial/follow-up actions being taken (be it by the complainee or PCPD).

◇ “Bilateral handling” refers to cases where PCPD communicates with the complainant only.

ω “Tripartite handling” refers to cases where PCPD communicates with the complainant and the party being complained against.

ə Including referral for investigation and consideration of prosecution.

§ New indicators as from 2024.

φ Such cases include new Administrative Appeals Board cases received in the respective calendar year under review.

***Matters Requiring Special Attention in 2025–26***

**21** During 2025–26, PCPD will:

- in light of the rising trend of personal data breach incidents in recent years, strengthen education and publicity work on data security, and update relevant guidelines to help the industry prevent personal data breaches;
- strengthen enforcement work, including the issue of advisory letter, warning letter or enforcement notice for personal data breach incidents that involve contravention of the PDPO to resolve the violation;
- proactively study the improvement of amendment proposals to the PDPO to ensure the proposals can effectively curb personal data breach incidents, while reducing operational pressure on the industry;
- continue to exercise its enforcement powers under the PDPO to combat doxxing acts;
- continue to provide advice to the Government and relevant organisations on initiatives and reforms that affect personal data privacy, so as to support the development of Hong Kong into an international innovation, technology and data hub; and
- forge closer connections with other data protection authorities with a view to fostering closer co-operation and collaboration.

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**ANALYSIS OF FINANCIAL PROVISION**

	2023–24 (Actual) (\$m)	2024–25 (Original) (\$m)	2024–25 (Revised) (\$m)	2025–26 (Estimate) (\$m)
<b>Programme</b>				
(1) Director of Bureau’s Office .....	13.4	15.2	13.7	<b>16.5</b>
(2) Constitutional and Mainland Affairs .....	212.5	249.8	201.5	<b>234.2</b>
(3) Mainland and Taiwan Offices .....	342.2	357.1	346.3	<b>370.9</b>
(4) Rights of the Individual .....	30.3	32.1	27.5	<b>30.6</b>
(5) Subvention: Equal Opportunities Commission and Office of the Privacy Commissioner for Personal Data .....	235.4	228.8	245.8	<b>229.9</b>
	833.8	883.0	834.8 (–5.5%)	<b>882.1</b> (+5.7%)
				<b>(or –0.1% on 2024–25 Original)</b>

**Analysis of Financial and Staffing Provision**

**Programme (1)**

Provision for 2025–26 is \$2.8 million (20.4%) higher than the revised estimate for 2024–25. This is mainly due to the lower salary expenditure in 2024–25 arising from the vacancy of a politically appointed position in that year, and provision has to be made again in 2025–26 for these expenditures.

**Programme (2)**

Provision for 2025–26 is \$32.7 million (16.2%) higher than the revised estimate for 2024–25. This is mainly due to the increased provision for operating expenses. In addition, there will be a net decrease of one post in 2025–26.

**Programme (3)**

Provision for 2025–26 is \$24.6 million (7.1%) higher than the revised estimate for 2024–25. This is mainly due to the increased provision for operating expenses.

**Programme (4)**

Provision for 2025–26 is \$3.1 million (11.3%) higher than the revised estimate for 2024–25. This is mainly due to the increased provision for operating expenses.

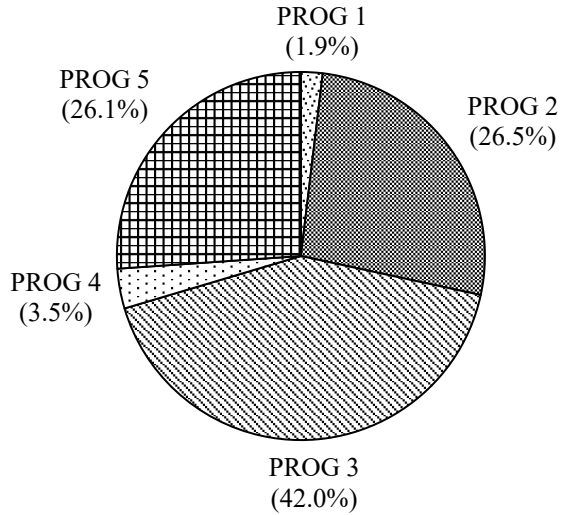
**Programme (5)**

Provision for 2025–26 is \$15.9 million (6.5%) lower than the revised estimate for 2024–25. This is mainly due to the cessation of the time-limited recurrent subvention to the EOC and PCPD, partly offset by the increase in capital subvention to the PCPD.

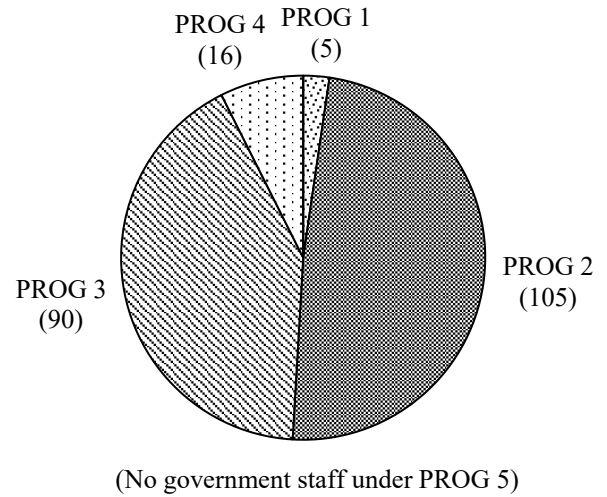
**Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND  
MAINLAND AFFAIRS BUREAU**

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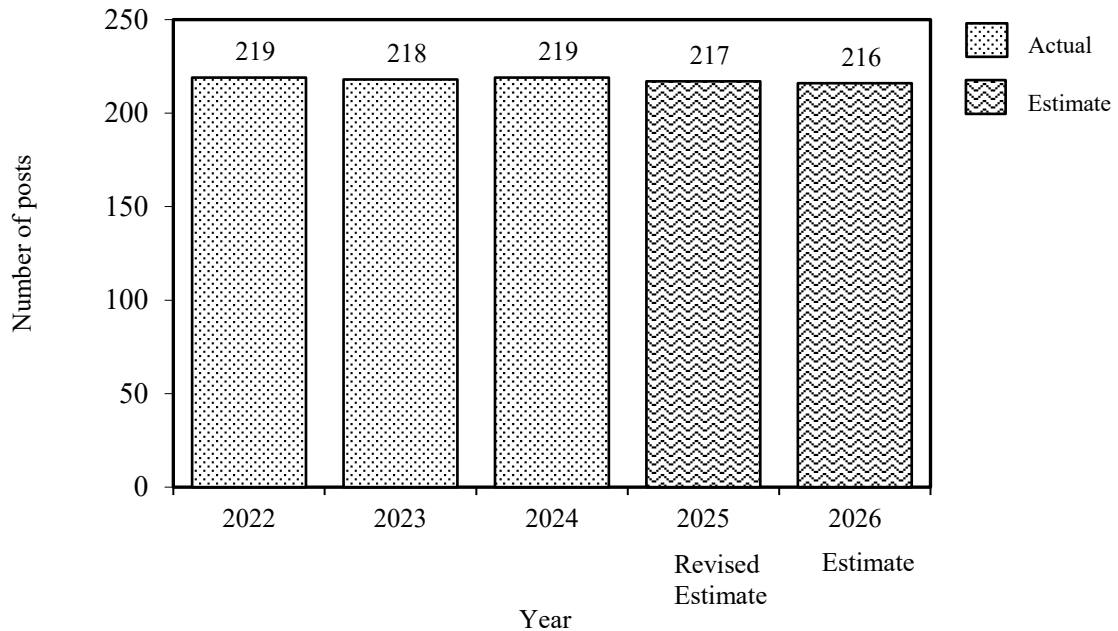
*Allocation of provision  
to programmes  
(2025-26)*



*Staff by programme  
(as at 31 March 2026)*



*Changes in the size of the establishment  
(as at 31 March)*



**Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND  
MAINLAND AFFAIRS BUREAU**

Sub-head (Code)	Actual expenditure 2023–24	Approved estimate 2024–25	Revised estimate 2024–25	<b>Estimate 2025–26</b>	
	\$'000	\$'000	\$'000	<b>\$'000</b>	
<b>Operating Account</b>					
Recurrent					
000	Operational expenses .....	833,288	883,026	834,787	<b>881,377</b>
	Total, Recurrent.....	833,288	883,026	834,787	<b>881,377</b>
	Total, Operating Account .....	833,288	883,026	834,787	<b>881,377</b>
<b>Capital Account</b>					
Subventions					
88B	Office of the Privacy Commissioner for Personal Data - minor plant, vehicles and equipment (block vote).....	—	—	—	<b>760</b>
	Equal Opportunities Commission - minor plant, vehicles and equipment (block vote).....	502	—	—	—
	Total, Subventions .....	502	—	—	<b>760</b>
	Total, Capital Account.....	502	—	—	<b>760</b>
	Total Expenditure .....	833,790	883,026	834,787	<b>882,137</b>

## Head 144 — GOVERNMENT SECRETARIAT: CONSTITUTIONAL AND MAINLAND AFFAIRS BUREAU

### Details of Expenditure by Subhead

The estimate of the amount required in 2025–26 for the salaries and expenses of the Constitutional and Mainland Affairs Bureau is \$882,137,000. This represents an increase of \$47,350,000 over the revised estimate for 2024–25 and \$48,347,000 over the actual expenditure in 2023–24.

#### *Operating Account*

##### Recurrent

**2** It is operationally necessary for the Beijing Office, and the Hong Kong Economic and Trade Offices in Guangdong, Shanghai, Chengdu and Wuhan to make certain payments in the local currency, i.e. Renminbi (RMB). Expenditure in RMB will be charged to the appropriate subheads at the exchange rate of RMB1= HK\$1.06428.

**3** Provision of \$881,377,000 under *Subhead 000 Operational expenses* is for the salaries, allowances and other operating expenses of the Constitutional and Mainland Affairs Bureau.

**4** The establishment as at 31 March 2025 will be 217 posts. It is expected that there will be a net decrease of one post in 2025–26. Subject to certain conditions, the controlling officer may under delegated power create or delete non-directorate posts during 2025–26 but the notional annual mid-point salary value of all such posts must not exceed \$197,260,000.

**5** An analysis of the financial provision under *Subhead 000 Operational expenses* is as follows:

	2023–24 (Actual) (\$'000)	2024–25 (Original) (\$'000)	2024–25 (Revised) (\$'000)	2025–26 (Estimate) (\$'000)
Personal Emoluments				
- Salaries .....	213,475	236,118	215,875	244,946
- Allowances .....	22,473	27,265	21,641	25,325
- Job-related allowances.....	6	6	6	6
Personnel Related Expenses				
- Mandatory Provident Fund contribution .....	176	130	193	165
- Civil Service Provident Fund contribution .....	17,425	22,110	18,433	23,676
- Disturbance allowance.....	2,369	5,599	3,675	7,495
Departmental Expenses				
- General departmental expenses .....	281,016	310,594	271,476	295,829
Other Charges				
- Publicity.....	57,161	48,541	55,107	51,174
- Activities to promote equal opportunities and human rights .....	4,293	3,800	2,592	3,600
Subventions				
- Equal Opportunities Commission .....	137,749	131,422	140,009	131,381
- Office of the Privacy Commissioner for Personal Data .....	97,145	97,441	105,780	97,780
	833,288	883,026	834,787	881,377

#### *Capital Account*

##### Subventions

**6** *Subhead 88B Office of the Privacy Commissioner for Personal Data - minor plant, vehicles and equipment (block vote)* is for the procurement of plant, vehicles and equipment each costing over \$200,000 but not exceeding \$10 million. The provision of \$760,000 is for Hyper-Converged Infrastructure Migration Project for the Office of the Privacy Commissioner for Personal Data.